

Its conclusions are suggested now by one set of its members, now by another set, and again by a third ; an arrangement which is of course quite effective in its case, as in that of the House, in depriving it of that leadership which is valuable in more ways than in imparting distinct purpose to legislative action, because it concentrates party responsibility, attracts the best talents, and fixes public interest.

Some Senators are, indeed, seen to be of larger mental stature and built of stauncher moral stuff than their fellow-members, and it is not uncommon for individual members to become conspicuous figures in every great event in the Senate's deliberations. The public now and again picks out here and there a Senator who seems to act and to speak with true instinct of statesmanship and who unmistakably merits the confidence of colleagues and of people. But such a man, however eminent, is never more than *a* Senator. No one is *the* Senator. No one may speak for his party as well as for himself ; no one exercises the special trust of acknowledged leadership. The Senate is merely a body of individual critics, representing most of the not very diversified types of a society substantially homogeneous ; and the weight of every criticism uttered in its however, chosen by ballot, not appointed by the Vice-President, who is an appendage, not a member, of the Senate.